# Where educational measurement policy is now, how we got here, and where it may be going: Implications for graduating scholars

#### Brian Gong

Center for Assessment

Presentation at the invited symposium "Impact of Changes in the Federal Educational Landscape for Graduating Scholars"

National Council of Measurement in Education April 16, 2012 Vancouver, BC, Canada



#### Main Points

- Graduating scholars and all measurement practitioners and researchers must be aware of policies that provide context and constrains applied measurement
- Policy will be ever-changing; prepare to change and keep learning too
- Recent policies demand more complex measurement models and systems--and skills

## Why be concerned with policy?

- Validity and purpose are tied with policy
- US federal policy has had huge impact on US state, district, and school educational practices
- High-profile measurement jobs, associated with high-profile policy, often rise/fall with policy adequacy, magnify need for technical adequacy
- High-profile policy work challenges & is changing the field, basic and especially applied

#### A Monday's "To Do" list from a SDE

- Approve test specs for PARCC/SBAC, including alignment to CCSS' "learning progression," (vertical?) scaling & (CAT?) equating plans
- Assure Supt./Commissioner that test results will be back in 2 weeks, perfect, instructionally useful & compliant with accountability
- Devise plan for bridging current operations and reporting to new assessment
- Recommend growth model for teacher evaluation, including non-state tested grades
  - Prepare SBE & TAC presentations on uses, options, and associated risks
- "Crystal ball" how ESEA will affect need for score comparability
- Plan state support for interim & formative assessment with districts & schools
- Run & analyze results; write documentation; respond to 40 emails

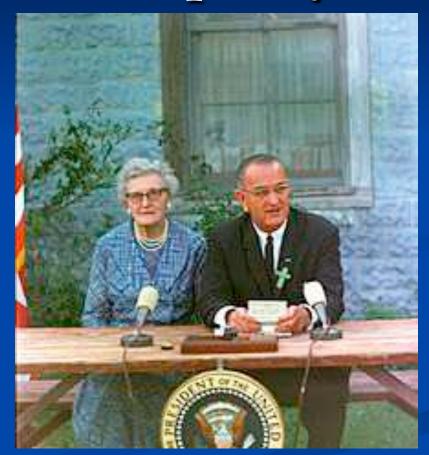
#### The ideal measurement employee can...

- Understand the intents and implications of policy and advise from a technical perspective
- Anticipate policy-relevant problems and develop solution options within reasonable constraints
- Communicate effectively with policy makers, consumers, and professional peers
- Manage complex operational programs with staff, educators, and contractors
- Perform needed measurement analysis, reporting, interpretation

# Some pointers to historical federal education measurement policy

**ESEA, 1965** ("Elementary and Secondary Education Act") Focus: compensatory education for children in poverty.

EISSA, 1988. Focus: higher cognitive achievement, not just basic skills for children in poverty; NRTs for program evaluation & improvement IASA, 1994. Focus: specified math and ELA content standards, assessment & accountability to be implemented by states (standards-based assm't) NCLB, 2001. Report annual math & ELA assessments in grades 3-8 plus high school. Inclusive of all SWD. ELP assessment of ELL. Goal of 100% Proficient by 2013. Formulaic AYP. 20+ decisions by states in designing AYP systems. Mandated strong consequences. AYP reports in time for school choice (i.e., before school). States designate "highly qualified educator." Coordinated with IDEA ('75, '90, '97, '04) Gong - Policy & Grad Students - NCME GSIC - 4/16/12



Lyndon B. Johnson at the ESEA signing ceremony, with his childhood schoolteacher Ms. Kate Deadrich Loney

Source: Wikipedia, http://en.wikipedia.org/wiki/Elementary\_and\_Secondary\_Educatian\_Act

# Past national policy & measurement implications

- Standards, assessment, accountability paradigm
  - Outcomes vs. inputs/means
    - Interest in "direct" evidence; performance assessments
  - Standardized; inclusive; assessment-based vs. local
  - Linked to proficiency on content vs. normed
- Equity as reducing gaps for economic well-being & social justice (more frequent/individualized assessment + instruction)
- Focus on school program (instructional delivery system) and student performance (high school exit exams)

#### Recent national policy

- NCLB (including AA-AAS, ELP)
- NCLB Growth Pilot
- NCLB Alternate Assessment with Modified Achievement Standards
- Common Core State Standards
- Common Assessment Consortia
- ESEA/NCLB Waivers
- Race to the Top

#### Policy & Measurement

- NCLB how to select and combine multiple measures into rating for schools; reliability of school ratings
- NCLB how to specify content standards, translate into test specification, for all students (including students with [severe cognitive] disabilities and English language learners)
- NCLB how to create technical documentation to comply with federal Peer Review, including validation evidence

## Policy & Measurement – 2

NCLB Alternate Assessment with Modified Achievement Standards (2% SWD) – create standards-based assessment with "reduced complexity" and "greater access" (reduce construct-irrelevant variance to minimum); set "modified achievement standards" that make sense with assessment and accountability systems



### Policy & Measurement – 3

- CCSS content standards, assessment consortia how to transition from current system to new system (specific content-based K&S; bridge studies for comparability; high school graduation legal requirements, anticipate implications of "collegereadiness" achievement levels, etc.)
- ESEA/NCLB Waivers design state's school accountability system with theory of action focused on interventions for bottom 5-15%+ of schools

## Policy & Measurement - 4

- Race to the Top educator evaluation systems
  - for all teachers & certified staff, building/district administrators
  - Include evaluation of "impact on student learning"
  - Conceptual clarity of constructs, claims, & criteria
  - Creation of appropriate measurement models
  - Gathering of credible data
  - Reliability/precision of ratings/scores
  - Validation of ratings/scores/claims/actions



## Emerging national policy

- More complex depictions of content (e.g., "learning progressions," CCSS-"aligned" curriculum materials, "21st Century skills," examinee-directed)
- More complex achievement targets (e.g., "college- & career-readiness," "effective teaching") (empirical & judgment based standard setting)
- More complex depictions of student performance (e.g., student growth models, HLM, cognitive models; coordinated P-20 data systems)
- More complex assessment systems (e.g., CAT, auto-scoring, Bayes)
- More coherent "comprehensive assessment systems" (e.g., summative, interim, formative; state, common CCSS/NAEP/TIMSS/PISA)
- Less standardized state accountability systems for schools (in NCLB Waivers; may change in ESEA reauthorization; reporting)
- Very (technically) challenging educator evaluation systems
- More program evaluation (e.g., w/in validation frameworks)

#### Look forward to a great career

- Understand your policy context deeply
- Be a flexible problem-solver
- Develop technical and professional skills
  - Management, communication & collaboration, problemsolving, model-based assessment & accountability, etc.
- Continue learning
- Think about career development
- Stay connected to the measurement community;
   cultivate great colleagues
- Do good. Have a great life!

#### For more information:

Center for Assessment

www.nciea.org



Brian Gong

bgong@nciea.org

