

Multiple Measures in the Context of Performance-Based Accountability

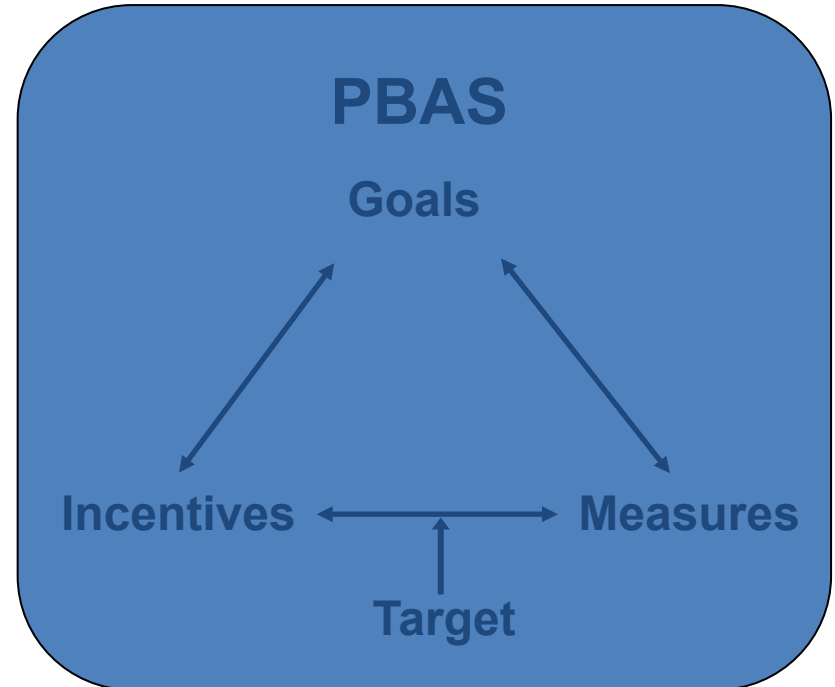
Brian Stecher

Reidy Interactive Lecture Series

September 23, 2011

Performance-Based Accountability

- Link incentives with measured performance to improve the attainment of goals
- Key elements of PBA systems:
 - Consensus on goals
 - Measures
 - Target structure
 - Incentives
- Multiple measures might improve the performance of the system



No Child Left Behind

Incentives

Identification
Corrective
Action
Restructuring

= f

Measures

Performance level on
mathematics test

Performance level
on reading test

Graduation rate
Attendance rate

Test-taking rate

Target Structure

Increasing targets to
100% (AMO) by
subgroup

Local targets

Fixed target (95%)

Parent reporting

Highly qualified teacher

Twenty States Currently Report Measures Beyond NCLB

- Outcome indicators included in ratings
 - Additional tested subjects (e.g., history, social studies)
 - College readiness (e.g., ACT, AP)
 - Growth in performance
 - Weighted test scores along whole performance range
- Additional indicators
 - Safe and Supportive Environment
 - Students at-risk of failure
 - Interim assessments/advanced course-taking

Multiple Measures and PBA

- PBA Theory of Action: Measured performance related to endorsed goals triggers incentives that shape behavior thus promoting goals
- How might multiple measures contribute?
 - More accurate information improves the signal
 - More complete information aligns better with goals
 - More robust information reduces corruption
 - More sensitive targeting heightens responsiveness

Multiple Measures: More Accurate Information



Multiple Measures: More Accurate Information (2)

NEW YORK STATE ATHLETIC COMMISSION
JUDGES SCORE CARD
 DATE DEC 5 1947
 CLUB 20th CENTURY S.C. INC
 NAME J. LOUIS NAME J. WALCOTT

WINNER OF ROUND	CLEAN EFFECTIVE PUNCHES	BAND GENERALSHIP	AGGRESSIVENESS	DEFENSE	POINTS	15 ROUNDS	POINTS	DEFENSE	AGGRESSIVENESS	BAND GENERALSHIP	CLEAN EFFECTIVE PUNCHES	WINNER OF ROUND
L					1	3						W
L					2	2						W
XV				1	3	3						L
L					4	3						W
XV				1	5							L
W				1	6							L
W				1	7							L
L					8	2						W
L					9	1						W
E					10							E
XV				1	11							L
L					12	1						W
W				1	13							L
W				2	14							L
W				1	15							L

REMARKS--
8 9 11 2 6
 SIGNATURE: *[Signature]*

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L					0	1	3	✓			✓	W
L					0	2	2	✓			✓	W
W	✓				2	3	0					L
L					0	4	3	✓			✓	W
E					0	5	0					E
W	✓				2	6	0					L
L					0	7	1	✓			✓	W
E					0	8	2				✓	W
E					0	9	0					E
W	✓				2	10	0					L
L					0	11	2				✓	W
L					0	12	2				✓	W
W	✓				2	13	0					L
W	✓				2	14	0					L
W					2	15	0					L

REMARKS--
6 W 12 E 2 W 7
RUCKER DOWN - 1ST ROUND
KNOCKDOWN - 4TH ROUND
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L	✓				0	1	3	✓			✓	W
L	✓				0	2	1	✓			✓	W
W	✓				2	3	0				✓	L
L	✓				0	4	3	✓			✓	W
W	✓				1	5	0				✓	L
W	✓				1	6	0				✓	L
W	✓				1	7	0				✓	L
W	✓				1	8	0				✓	L
H	✓				0	9	1	✓			✓	W
W	✓				1	10	0				✓	L
W	✓				1	11	0				✓	L
L	✓				0	12	1	✓			✓	W
L	✓				0	13	1	✓			✓	W
W	✓				2	14	0				✓	L
W	✓				1	15	0				✓	L

REMARKS--
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Multiple Measures: More Complete Information

Omni Parker House


 60 SCHOOL STREET Boston, MA 02108
Boston: Downtown & Waterfront

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Value for Money	4	Staff & Service	4.5	Room Quality	3.8
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100% customers recommend this product.

Multiple Measures: More Complete Information

[Omni Parker House](#) ★★★★★

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 #25 of 73 hotels in Boston

 1,186 reviews

“ Good stay ” Aug 16, 2011

“ Great Location, Stay here! ” Aug 16, 2011



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Rooms available
from under
\$150

More Complete Information: Society Has Diverse Goals for Education

- Academic Skills
- Practical and Fine Arts
- Health and Nutrition
- Social Skills
- Psychological Skills
- Citizenship

More Complete Information: Many Ways to Measure These Diverse Goals

- Academic skills
- Practical and Fine Arts
- Health and Nutrition
- Social Skills
- Psychological Skills
- Citizenship
- Tests
- Performances
- Access & Participation
- Stakeholder Surveys
- Direct Observation
- Administrative Records
- Post-Secondary Data

Multiple Measures: More Robust Information

- Campbell's Law
 - The more any quantitative [social indicator](#) is used for social decision-making, the more subject it will be to corruption pressures and the more apt it will be to distort and corrupt the social processes it is intended to monitor.
 - In the context of high stakes testing this leads to score inflation
- Multiple indicators diffuse the pressure of accountability on indicators.

Multiple Measures: More Sensitive Targeting

Ratings E-book readers

In performance order, within types. (Types designated A, B, etc.)

CR Best Buy
 Recommended

Excellent
 Very good
 Good
 Fair
 Poor

Recommendation	Rank	Brand & model	Price	Overall score	Test results						Features			
					Readability	Versatility	Responsiveness	Page turn	Navigation	File support	Claimed battery life	Weight (oz.)	3G	Wi-Fi

A REGULAR-SIZED MODELS All have 6-inch e-ink screens, measured diagonally, except as noted.

<input checked="" type="checkbox"/>	1	Barnes & Noble Nook Simple Touch Reader	\$140	78	<input checked="" type="radio"/>	<input type="radio"/>	<input checked="" type="radio"/>	<input checked="" type="radio"/>	<input checked="" type="radio"/>	<input checked="" type="radio"/>	60 days	7.5	<input type="radio"/>	<input type="radio"/>
<input checked="" type="checkbox"/>	2	Amazon Kindle 3G + Wi-Fi	190	77	<input checked="" type="radio"/>	<input checked="" type="radio"/>	<input checked="" type="radio"/>	<input checked="" type="radio"/>	<input checked="" type="radio"/>	<input checked="" type="radio"/>	60 days	8.2	<input type="radio"/>	<input type="radio"/>
<input checked="" type="checkbox"/>	3	Sony Reader Daily Edition PRS-950SC 1	300	73	<input checked="" type="radio"/>	<input checked="" type="radio"/>	<input checked="" type="radio"/>	<input checked="" type="radio"/>	<input checked="" type="radio"/>	<input checked="" type="radio"/>	10-22 days	9.6	<input type="radio"/>	<input type="radio"/>
<input checked="" type="checkbox"/>	4	Amazon Kindle Wi-Fi	140	73	<input checked="" type="radio"/>	<input type="radio"/>	<input checked="" type="radio"/>	<input checked="" type="radio"/>	<input checked="" type="radio"/>	<input checked="" type="radio"/>	60 days	7.7	<input type="radio"/>	
<input checked="" type="checkbox"/>	5	Amazon Kindle Wi-Fi with Special Offers	115	73	<input checked="" type="radio"/>	<input type="radio"/>	<input checked="" type="radio"/>	<input checked="" type="radio"/>	<input checked="" type="radio"/>	<input checked="" type="radio"/>	60 days	7.7	<input type="radio"/>	
<input checked="" type="checkbox"/>	6	Barnes & Noble Nook Color 2	250	72	<input checked="" type="radio"/>	<input checked="" type="radio"/>	<input checked="" type="radio"/>	<input checked="" type="radio"/>	<input checked="" type="radio"/>	<input checked="" type="radio"/>	Up to 8 hr.	15.8	<input type="radio"/>	<input type="radio"/>
<input checked="" type="checkbox"/>	7	EnTourage Pocket eDGe 2	320	66	<input checked="" type="radio"/>	<input type="radio"/>	<input checked="" type="radio"/>	<input checked="" type="radio"/>	<input checked="" type="radio"/>	<input checked="" type="radio"/>	7 hr.	23.3	<input type="radio"/>	<input type="radio"/>
<input checked="" type="checkbox"/>	8	Sony Reader Touch Edition PRS650SC	230	64	<input checked="" type="radio"/>	<input type="radio"/>	<input checked="" type="radio"/>	<input checked="" type="radio"/>	<input checked="" type="radio"/>	<input checked="" type="radio"/>	2 weeks	7.4	<input type="radio"/>	
<input checked="" type="checkbox"/>	9	Barnes & Noble Nook 1st Edition 3G + Wi-Fi	170	63	<input checked="" type="radio"/>	<input checked="" type="radio"/>	<input type="radio"/>	<input checked="" type="radio"/>	<input type="radio"/>	<input checked="" type="radio"/>	10 days	12.0	<input type="radio"/>	<input type="radio"/>
<input checked="" type="checkbox"/>	10	Barnes & Noble Nook 1st Edition Wi-Fi	120	60	<input checked="" type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input checked="" type="radio"/>	<input type="radio"/>	<input checked="" type="radio"/>	10 days	11.4	<input type="radio"/>	<input type="radio"/>

Multiple Measures: More Sensitive Targeting

School Content Area Weights for the Most Common Grade Spans, K–8

Content Area	2010–11 API Test Weights		
	K–5	6–8	K–8
CST/CMA/CAPA in ELA	56.5%	51.4%	54.2%
CST/CMA/CAPA in Mathematics	37.6%	34.3%	36.1%
CST/CMA/CAPA in Science, Grades 5 and 8	5.9%	7.1%	6.5%
CST in History–Social Science, Grade 8	--	7.1%	3.2%

School Content Area Weights for Grades 9–12

Content Area	2010–11 API Test Weights
	9–12
CST/CMA/CAPA in ELA, Grades 9–11	27.1%
CST/CMA/CAPA in Mathematics, Grades 9–11	18.1%
CST/CMA/CAPA in Science, Grades 9–11	22.9%
CST in History–Social Science, Grades 9–11	13.9%
CAHSEE ELA, Grades 10–12	9.0%
CAHSEE Mathematics, Grades 10–12	9.0%

Challenge:

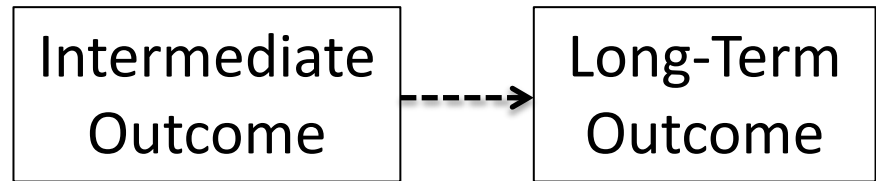
Measuring Performance that Matters

Long-Term
Outcome

- College Success
- Career Success
- Healthy Living
- Citizenship

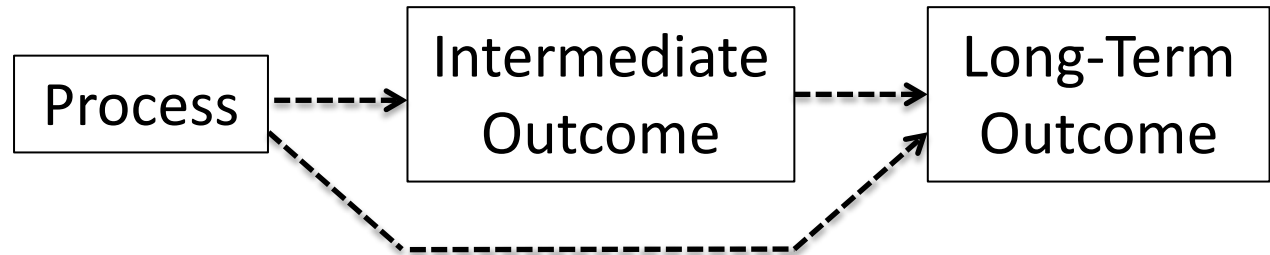
Challenge:

Measuring Performance that Matters



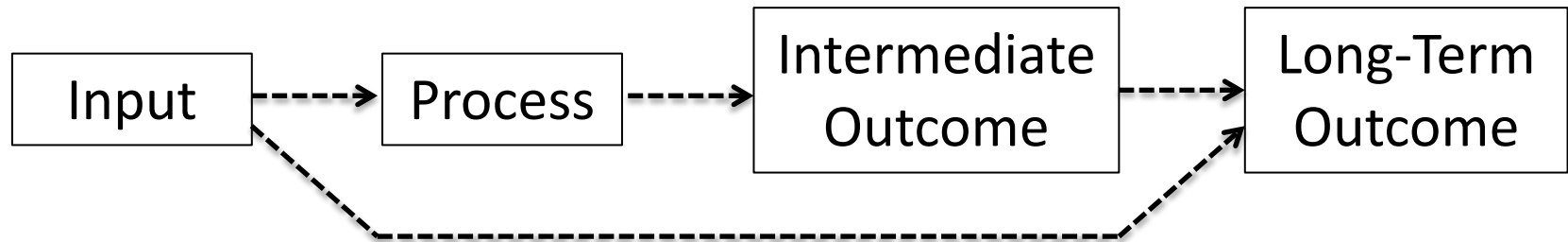
- College Readiness
- Career Readiness
- Course-Taking
- Athletic Participation
- Student Government

Challenge: Measuring Performance that Matters



- AP Course Offering
- College Counseling
- Art/Music Courses
- Model UN

Challenge: Measuring Performance that Matters



- Qualified Teachers
- Art/Music Facilities
- Community Partners

Challenge:

Balancing Benefits and Costs/Risks

- Breadth ↔ Focus
- Complexity ↔ Transparency
- Comprehensiveness ↔ Affordability
- Uniformity ↔ Flexibility
- Formative ↔ Summative Purposes
- Signaling ↔ Preventing Corruption

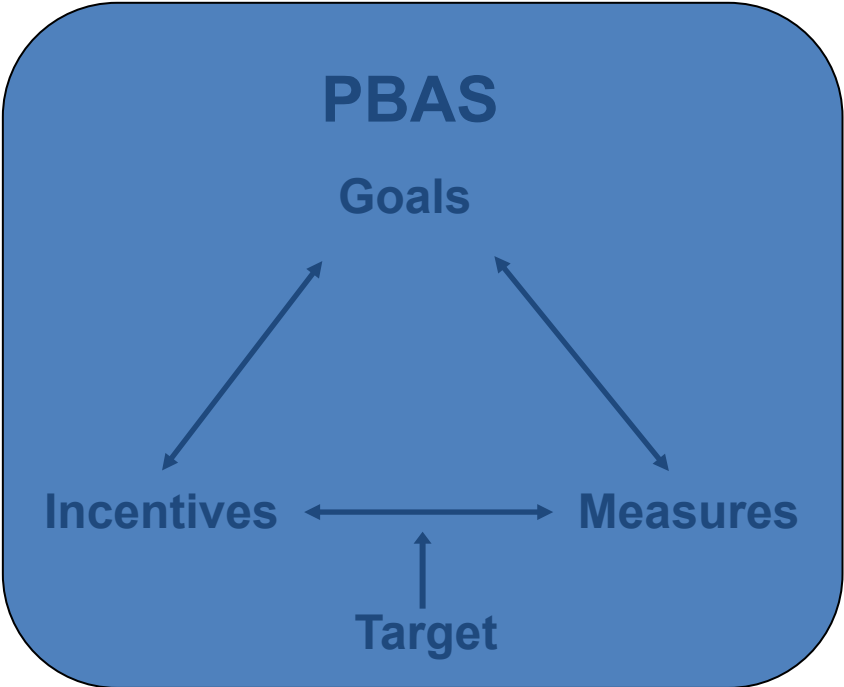
PBAS

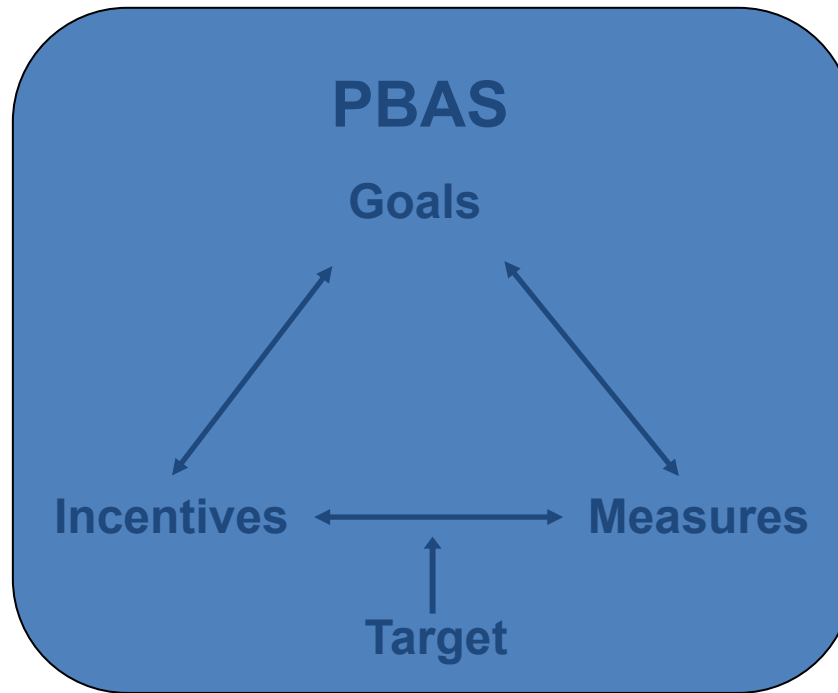
Goals

Incentives

Measures

Target





Do people agree on goals and can they be measured well?

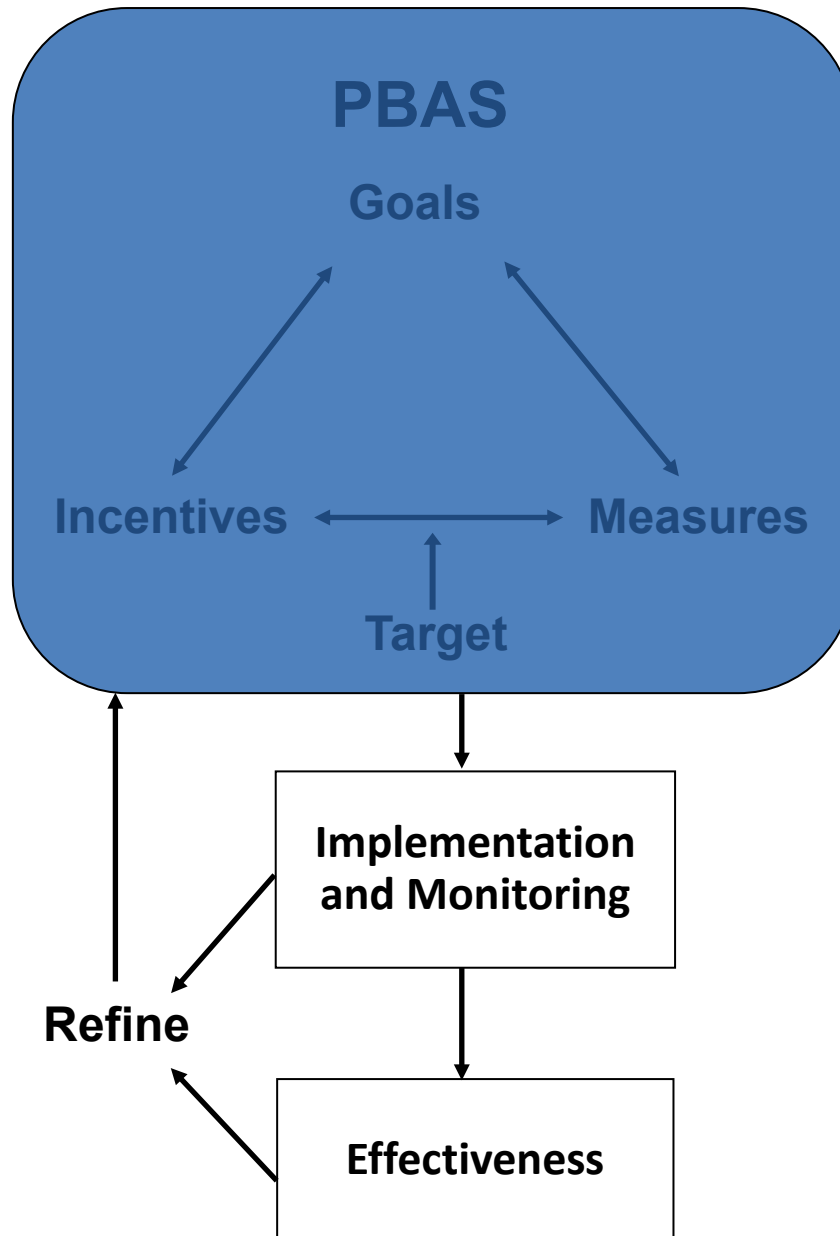
Which people or units should be held accountable?

What measures can reliably, fairly and robustly reflect attainment of goals?

What targets will focus attention appropriately?

What incentives will motivate changes in behavior?

Performance-Based Accountability Systems Should Not Be Static





corvik



corbis.



10.0

5.5

8.0